

# An Overview of SB 743

Transportation Impact Metric Changes to Fit California's Vision

FEHR PEERS

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## **Project Work Plan**

### Key Project Tasks

- SB 743 Overview and Local Plan Review
- VMT Methodology and Metric Form
- VMT Thresholds
  - Case studies
- VMT Mitigation
- VMT Screening Tool



# Project Schedule and Input Opportunities

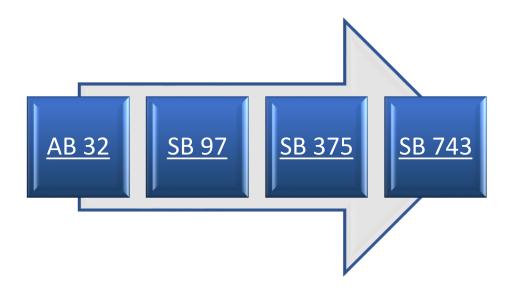
### Key Dates

- 7 Months from Dec 2020 Jun 2021
- 3 Stakeholder Meetings
  - Jan 28 (Overview)
  - Mar 25 (Methodology and Thresholds)
  - Apr 22 (Mitigation and Screening)
- BCAG Board Acceptance Jun 24



# State, regional, and local expectations

Laws and regulations

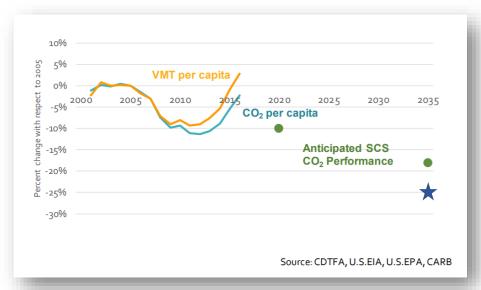






# California CO2 and VMT per Capita Trends

The Connection Between VMT and GHG emissions



#### Source:

https://ww2.arb.ca.gov/sites/default/files/201811/Final 2018Report SB150 112618 02 Report.pdf



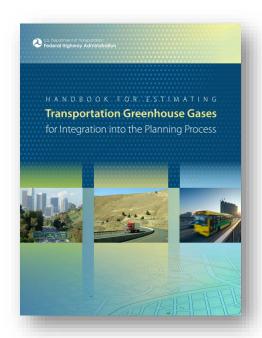
CEQA Philosophy "All CEQA changes pass through three stages. First, they are ridiculed. Second, they are legally opposed. Third, they are accepted after being validated by the courts."



## **Lead Agency Concerns**

# Technical and Legal

- Legal risk of new CEQA content
- Lack of consistent technical guidance
- No common VMT lexicon
- Limitations of data, tools, models, and practitioners





## **Lead Agency Decisions**

### Legal and Technical

- VMT Methodology
  - Model
  - Metric
  - Screening
- Thresholds
  - Project vsCumulative
- Feasible Mitigation





## Court Decisions

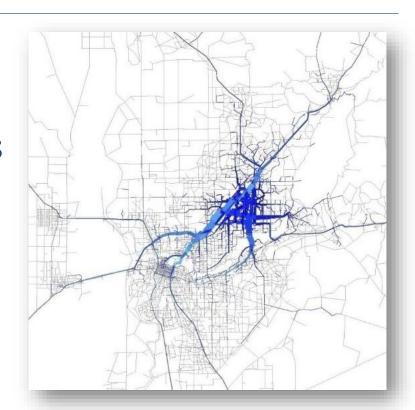
## **CEQA Guidelines Expectations**

- § 15003 (f) = fullest possible protection of the environment...
- § 15003 (i) = adequacy, completeness, and good-faith effort at full disclosure...
- § 15125 (c) = the EIR must demonstrate that the significant environmental impacts of the proposed project were adequately investigated...
- § 15144 = an agency must use its best efforts to find out and disclose...
- § 15151 = sufficient analysis to allow a decision which intelligently takes account of environmental consequences...

## **Modeling Questions**

Methodology Decisions

- Total VMT vs partial VMT
- Automobile vs Truck VMT
- Full accounting



## Household VMT per resident



## Methodology Decisions

Home-Based VMT per resident



Home-based Work VMT per employee



## **VMT Consistency**

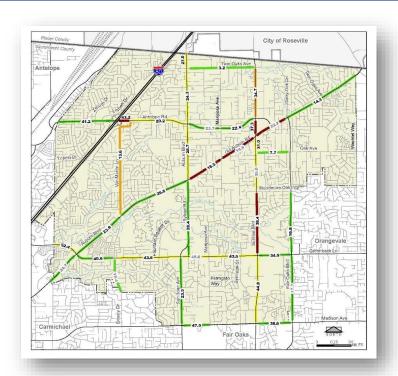
#### Methodology Decisions

	VMT Trip Purposes Used in Analysis			
Vehicle Trip Type	AQ	GHG	Energy	SB 743* Transportation
Residential Project				
Home-based work	✓	✓	✓	✓
Home-based other	✓	✓	✓	✓
Non-home-based	✓	✓	✓	
Office Project				
Home-based work	✓	✓	✓	✓
Visitor	✓	✓	✓	
Delivery	✓	$\checkmark$	✓	
Security/Maintenance	✓	✓	✓	

<sup>\*</sup> Based on OPR Technical Advisory.

## **VMT Consistency – Air Quality**

Methodology Decisions



## Project generated VMT vs Project Effect on VMT

Methodology Decisions





## When is VMT a problem?

#### SB 743 Statute

(b) (1) The Office of Planning and Research shall prepare, develop, and transmit to the Secretary of the Natural Resources Agency for certification and adoption proposed revisions to the guidelines adopted pursuant to Section 21083 establishing criteria for determining the significance of transportation impacts of projects within transit priority areas. Those criteria shall promote the reduction of greenhouse gas emissions, the development of multimodal transportation networks, and a diversity of land uses. In developing the criteria, the office shall recommend potential metrics to measure transportation impacts that may include, but are not limited to, vehicle miles traveled, vehicle miles traveled per capita, automobile trip generation rates, or automobile trips generated. The office may also establish criteria for models used to analyze transportation impacts to ensure the models are accurate, reliable, and consistent with the intent of this section.

#### **CEQA Guidelines**

#### (b) Criteria for Analyzing Transportation Impacts.

(1) Land Use Projects. Vehicle miles traveled exceeding an applicable threshold of significance may indicate a significant impact. Generally, projects within one-half mile of either an existing major transit stop or a stop along an existing high quality transit corridor should be presumed to cause a less than significant transportation impact. Projects that decrease vehicle miles traveled in the project area compared to existing conditions should be presumed to have a less than significant transportation impact.

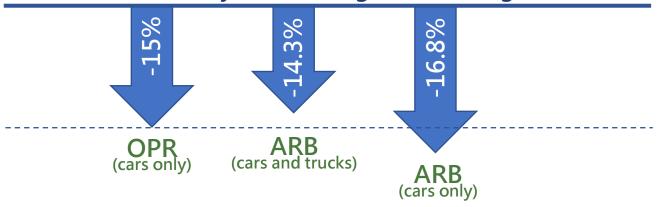
## Threshold Decisions

## **State Agency Recommendations**

# Threshold Decisions - Land Use

**Projects** 

Baseline VMT – Citywide or Regional Average



OPR threshold endorsed in *Vehicle Miles Traveled-Focused Transportation Impact Study Guide*, Caltrans, May 20, 2020.

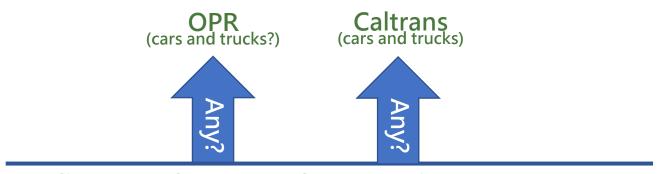
Sources: Provided in SB 743 Overview Technical Memorandum



### **State Agency Recommendations**

## Threshold Decisions

- Transportation Projects



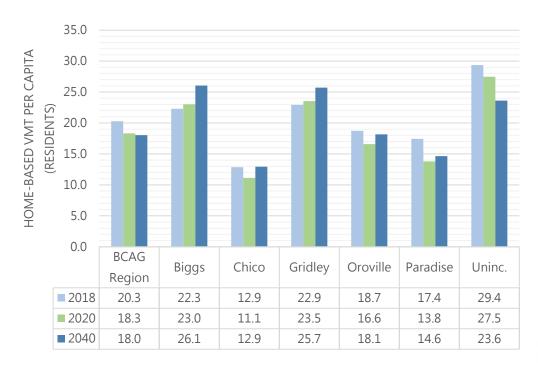
Baseline – Total VMT (study area varies)



# Planned VMT Growth in Butte County

## Threshold Decisions

- RTP/SCS and general plan input

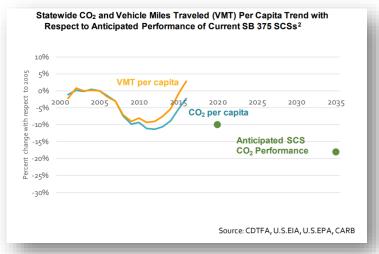




### Other Substantial Evidence

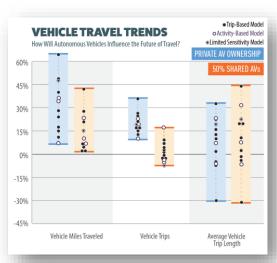
## Threshold Decisions

Other substantial evidence



#### Source:

https://ww2.arb.ca.gov/sites/default/files/2018-11/Final2018Report\_SB150\_112618\_02\_Report.pdf



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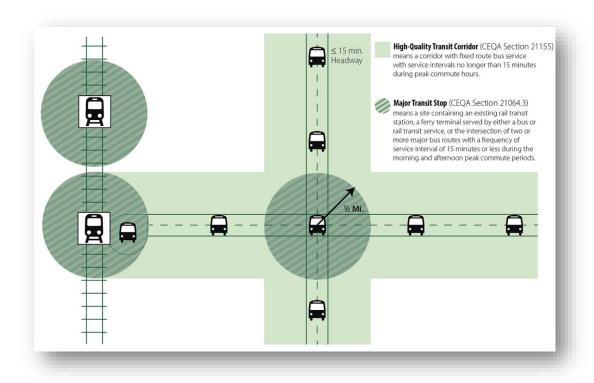
http://www.fehrandpeers.com/autonomous-vehicle-research/



## **VMT Impact Screening**

## Screening Decisions

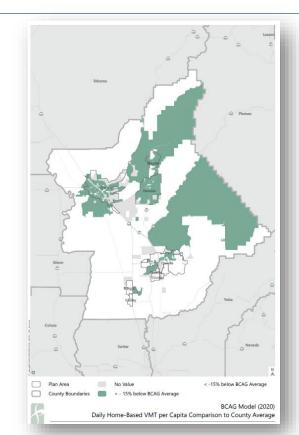
- Transit Priority Areas (TPAs)

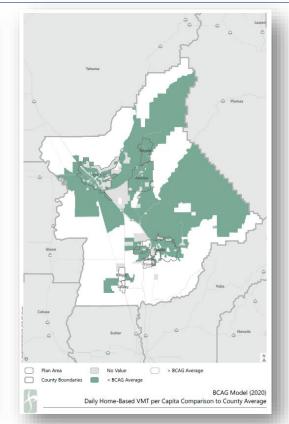




## **VMT Impact Screening**

#### Screening Decisions - Low VMT Areas



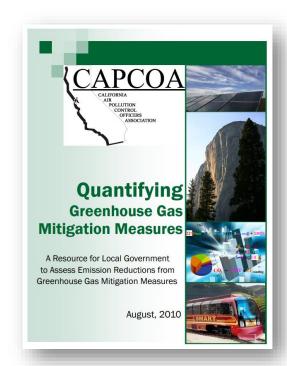




# Mitigation Decisions - Feasibility

## What is Feasible Mitigation?

- Two types of VMT reduction strategies
  - Built-environment changes
  - Transportation demand management (TDM)
- Limitations
  - Is changing the project or transportation network feasible?
  - Will TDM be effective given dependence on building tenant performance?

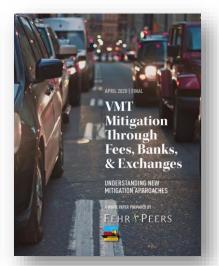




## VMT Mitigation Effectiveness

- Impact Fee Program
- VMT Mitigation Bank
- VMT Mitigation Exchange







## Mitigation Decisions

- Project vs Program

### What's Next?

### Study Process

- Technical Memorandums
  - VMT Overview
  - VMT Methodology
  - Thresholds
  - Mitigation
- Final Document Package
- Screening Tool

- Stakeholder Meetings
  - #2 VMTMethodology andThresholds
  - #3 Mitigation and Screening
- BCAG Board Meeting
- Lead Agency Decisions



## **Questions and Answers**

